

UNITED STATES DISTRICT COURT  
DISTRICT OF RHODE ISLAND

JAMES LOMBARDI, and  
JOSHUA DAVIS

v.

GINA RAIMONDO, in her official  
capacity as Governor of the State of Rhode  
Island.

**CHALLENGE TO  
CONSTITUTIONALITY OF STATE  
STATUTE**

CA 19-cv-

COMPLAINT FOR DECLARATORY  
AND INJUNCTIVE RELIEF

Introduction

The Plaintiffs, James Lombardi and Joshua Davis, are prisoners serving a life sentence with or without the possibility of parole in the custody of the Rhode Island Adult Correctional Institutions. They file the within Complaint seeking a declaration that R.I. Gen. Laws § 13-6-1 et seq., hereinafter the “Civil Death Act,” is unconstitutional as its application denies persons, including Plaintiffs, the ability to seek a legal remedy for all common law causes of action they might otherwise have, to include those for torts such as assault, battery, and negligence. Amongst other things, the Civil Death Act also denies Plaintiffs the ability to marry, own any property in their own name and the ability to contract with others, and even to pursue claims under Rhode Island’s Access to Public Records Act. The statute declares each prisoner “imprisoned in the adult correctional institutions for life” to be “civilly dead,” purporting to deny each of these plaintiffs all of their civil rights, including the most basic rights to file lawsuits for any purpose and be heard in a court of law even when the Plaintiffs assert claims under the United States Constitution and 42 U.S.C. § 1983.

The Civil Death Act violates the First, Fifth, Seventh, Eighth and Fourteenth Amendments to the U.S. Constitution and 42 U.S.C. § 1983 as to all inmates including

Plaintiffs who have been sentenced to life in prison and are incarcerated at the Adult Correctional Institutions. It is for these reasons that statutes similar to R.I.G.L. § 13-6-1 have been repealed or declared unconstitutional in most, if not all, other jurisdictions where their constitutionality has been directly addressed. In 1976, a three-judge court for the Western District of Missouri noted that the once prevalent punishment had by then been reduced to approximately thirteen states. While striking the Missouri Civil Death Statute down on First Amendment and due process grounds, the court stated: “The court cannot fail to note that the concept of civil death has been condemned by virtually every court and commentator to study it over the last thirty years. ... [It] has been characterized in recent years as ‘archaic,’ ‘outmoded and medieval,’ ‘an outdated and inscrutable common law precept,’ and ‘a medieval fiction in a modern world.’” Thompson v. Bond, 421 F.Supp. 878 (W.D.Mo. 1976) Upon information and belief, Rhode Island is the only state in the United States continuing to impose this cruel and archaic form of punishment.

#### Parties

1. Plaintiff James Lombardi is a citizen of the United States and the State of Rhode Island. He is serving a sentence of life imprisonment at the Adult Correctional Institutions (“ACI”), the adult prison operated by the executive branch of the State of Rhode Island through the Department of Corrections.
2. Plaintiff Joshua Davis is a citizen of the United States and the State of Rhode Island. He is serving a sentence of life imprisonment at the ACI.
3. Defendant Gina Raimondo is the Governor for the State of Rhode Island. The Governor is charged by Article IX § 2 of the Rhode Island Constitution to take care that the laws of the State of Rhode Island be faithfully executed. The Governor is sued in her

official capacity. With respect to the matters complained of herein, the Governor has acted under color of state law within the meaning of 42 U.S.C. § 1983.

Jurisdiction

4. Jurisdiction of this Honorable Court is proper under 28 U.S.C. §§ 1331, 1343, 2201, 2202 and 42 U.S.C. §§ 1983, 1988.

5. Venue is proper in this district pursuant to 28 U.S.C. § 1391 (b)(2) in that a substantial part of the events or omissions giving rise to this claim occurred within the judicial district of Rhode Island.

Factual Background

6. Plaintiff Lombardi is incarcerated at the ACI and has been sentenced to life in prison with the possibility of parole.

7. Plaintiff Davis is incarcerated at the ACI and has been sentenced to life in prison without the possibility of parole.

8. Defendant Governor has a duty to faithfully execute the Constitution and laws of the State of Rhode Island and of the United States and accordingly to prevent the enforcement of laws which are unconstitutional and abridge the rights of prisoners who are incarcerated at the ACI.

9. On or about September 10, 2018, Plaintiff Lombardi was in his cell located in the Maximum Security facility of the ACI when his leg hit the sharp edge of a footlocker provided to the Plaintiff Lombardi for his use by the State of Rhode Island through its Department of Corrections (hereinafter "RIDOC"). As a result, the Plaintiff suffered a cut to his lower left leg, causing pain and resulting in permanent disfigurement, i.e. a ¾-inch scar.

10. Prior to the date on which Plaintiff Lombardi suffered this injury, the RIDOC knew, or reasonably should have known, that foot-lockers of the type the RIDOC placed in Plaintiff Lombardi's cell were very hazardous to the occupant of the confined area of the cell in that the footlocker has very sharp edges which could easily cut an inmate who came into contact with it.

11. The RIDOC made a deliberate decision not to provide Plaintiff Lombardi with a non-hazardous footlocker despite knowledge of the fact that the locker placed Plaintiff Lombardi in unreasonable and continuous danger of injury from contact with the footlocker's sharp edges that, due to his mandatory incarceration in the cell, he was unable to avoid.

12. In fact, at all times relevant hereto, the RIDOC was aware of the hazardous nature of the footlocker provided to inmates, including Plaintiff Lombardi, in the Maximum Security facility and was deliberately indifferent to the harm it presented to Plaintiff Lombardi.

13. The RIDOC provided plastic, smooth-edged footlockers to inmates at both its Intake Service Center and Male Medium Security facilities and decided to provide said plastic footlockers to inmates, including Plaintiff Lombardi, at its Maximum Security facility only if the inmate had additional funds and individually purchased the plastic footlocker through commissary services.

14. Plaintiff Lombardi was injured by said footlocker due to the negligence of the RIDOC in that, despite knowledge of the hazard the footlocker presented to Plaintiff Lombardi, RIDOC did not seek to mitigate the hazard and provide to Plaintiff a footlocker that had smooth edges, nor did the RIDOC warn Plaintiff Lombardi of the sharp edges or take other steps to remedy the defect.

15. Plaintiff Davis has a medical condition that requires insulin that must be administered by injection.
16. Plaintiff Davis receives insulin by injection from RIDOC nursing staff employees.
17. RIDOC nursing staff use a common vial of insulin to treat other inmates who receive insulin besides Plaintiff Davis.
18. On or about September 6, 2018, an RIDOC nurse knowingly or recklessly used contaminated insulin to inject the Plaintiff.
19. As a result, the RIDOC nurse exposed Plaintiff Davis to blood borne pathogens to include potentially life-threatening viruses such as HIV and Hepatitis.
20. This action toward Plaintiff Davis constitutes medical malpractice, in that the action is below the standard of care for a nurse, and unacceptable in any context.
21. This action by RIDOC against Plaintiff Davis also constitutes a battery as Plaintiff Davis did not consent to administration of insulin contaminated with potential blood borne pathogens.
22. This action by RIDOC against Plaintiff Davis further constitutes cruel and unusual punishment to Davis in that a RIDOC employee took actions toward Plaintiff with intent, and/or with willful and deliberate indifference to Plaintiff Davis's right to adequate medical care, and his rights to not be deliberately exposed to potentially deadly blood borne pathogens, and is therefore, a violation of his Eighth Amendment right to be free from cruel and unusual punishments.
23. As a result of RIDOC's aforementioned actions, Plaintiff Lombardi has suffered damages to include pain and suffering, scarring and physical injury.

24. As a result of RIDOC's aforementioned actions, Plaintiff Davis has suffered physical injury, severe emotional distress, a battery on his person, and been exposed to potentially hazardous blood from other prisoners.

25. The Civil Death Act treats Plaintiffs as dead and therefore incapable of sustaining injury or acquiring a cause of action for negligence or otherwise. See Gallop v. Adult Correctional Institutions, 182 A.3d 1137 (R.I. 2018).

26. An inchoate personal injury claim is considered a "chose in action" and a type of intangible personal property. See 73 C.J.S. Property § 22 (1983) ("Modern decisions suggest that the term "property" refers generally "to rights of action arising out of tort as well as contract, whether such right of action is for injury to the person or to property.")

27. The Civil Death Act denies Plaintiffs access to the courts of the State of Rhode Island to pursue claims based in negligence against the State, through the RIDOC, for the injuries that they have sustained.

28. But for the Civil Death Act, Plaintiffs Davis and Lombardi would bring suit against the State, through the RIDOC, in state court for their aforementioned negligent conduct and, for Davis, under 42 U.S.C. § 1983 for the violation of his Eighth Amendment rights.

29. The Civil Death Act denies persons incarcerated for life terms at the ACI, including Plaintiffs, basic civil, statutory and common law rights affecting these negligence and federally recognized claims including:

- a. The right to file suit and be heard in Court;
- b. The right to petition the government or access statutory rights accorded to all other citizens;
- c. The right to own property in the inmate's sole name;

- d. The right to enter into contracts for legal representation or other purposes;
- e. The right to any gains they might receive from the prosecution of a personal injury claim;
- f. The right to be free of negligent or intentional conduct causing injury, that may or may not rise to the level of cruel and unusual punishment protected by the Eighth Amendment to the United States Constitution, by RIDOC staff and administrators, including the right to adequate medical care which is non-negligent in nature and not deliberately or willfully aimed at injuring Plaintiffs.
- g. The right to protection of other constitutional rights for which 42 U.S.C. § 1983 provides a remedy.

30. Plaintiffs stand in real jeopardy, based on the provisions of R.I.G.L. § 13-6-1, of RIDOC and other entities violating the above enumerated rights and others.

31. The Civil Death Act poses real threats to Plaintiffs who would otherwise seek to have a jury trial on their claims against RIDOC to prosecute these above-mentioned claims, and would otherwise be allowed to benefit from any monetary gains Plaintiffs might receive from the prosecution of their actions, in addition to court costs and any potential attorney's fees.

32. Plaintiffs have no adequate remedy at law.

#### COUNT I.

33. Plaintiffs incorporate by reference paragraphs 1-32 as if fully set forth herein.

34. Rhode Island, through the Civil Death Act, denies individuals sentenced to a life term and imprisoned at the ACI, including Plaintiffs, all civil rights while preserving the civil

rights of all other persons incarcerated by sentence of the State of Rhode Island, including (a) those serving similar or longer terms of imprisonment at the ACI, such as terms of 99 years; and (b) those sentenced by Rhode Island to a term of life imprisonment but who are serving the Rhode Island sentence at a prison other than the ACI.

35. The Civil Death Act denies Plaintiffs rights protected by the Due Process and Equal Protection Clauses of Fourteenth Amendments to the US Constitution and 42 U.S.C. § 1983.

36. The Civil Death Act, in treating Plaintiffs as if they were dead and denying them basic civil, statutory, and common law rights and access to the courts, imposes an excessive and outmoded punishment contrary to evolving standards of decency and thereby denies Plaintiffs of rights protected by the Eighth Amendment to the United States Constitution as applied to the states by the Fourteenth Amendment to the US Constitution and 42 U.S.C. § 1983.

37. The Civil Death Act, in treating Plaintiffs as if they were dead and denying them basic civil, statutory, and common law rights, right to petition the government, and access to the courts, denies Plaintiff rights protected by the First, Fifth, and Seventh Amendments to the United States Constitution as applied to the states by the Fourteenth Amendment to the United States Constitution and 42 U.S.C. § 1983.

WHEREFORE, the Plaintiffs request that the Court provide the following relief:

A. Enter an order declaring that the Civil Death Act is unconstitutional as applied to bar an inmate serving a life sentence from proceeding in a civil action and to deny said inmates basic civil, statutory and common law rights as a violation of the First, Fifth, Seventh, and Eighth Amendments to the United States Constitution and



the Due Process and Equal Protection Clauses of the Fourteenth Amendment to the United States Constitution and 42 U.S.C. § 1983.

B. Issue a corresponding permanent injunction preventing enforcement of the Civil Death Act.

C. Award Plaintiffs their costs, including a reasonable attorney's fees under 42 U.S.C. § 1983.

D. Award such further relief as this Court deems fair and just.

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